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Standards Maturity Variance Regarding the TCP MD5 Signature Option  
(RFC 2385) and the BGP-4 Specification

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Abstract

The IETF Standards Process requires that all normative references for a document be at the same or higher level of standardization. RFC 2026 section 9.1 allows the IESG to grant a variance to the standard practices of the IETF. This document explains why the IESG is considering doing so for the revised version of the BGP-4 specification, which refers normatively to RFC 2385, "Protection of BGP Sessions via the TCP MD5 Signature Option". RFC 2385 will remain at the Proposed Standard level.

1. Introduction

The IETF Standards Process [RFC2026] requires that all normative references for a document be at the same or higher level of standardization. RFC 2026 section 9.1 allows the IESG to grant a variance to the standard practices of the IETF. Pursuant to that, it is considering publishing the updated BGP-4 specification [RFC4271] as Draft Standard, despite the normative reference to [RFC2385], "Protection of BGP Sessions via the TCP MD5 Signature Option". RFC 2385 will remain a Proposed Standard. (Note that although the title of [RFC2385] includes the word "signature", the technology described in it is commonly known as a Message Authentication Code or MAC, and should not be confused with digital signature technologies.)

[RFC2385], which is widely implemented, is the only transmission security mechanism defined for BGP-4. Other possible mechanisms, such as IPsec [RFC2401] and TLS [RFC2246], are rarely, if ever, used

for this purpose. Given the long-standing requirement for security features in protocols, it is not possible to advance BGP-4 without a mandated security mechanism.

The conflict of maturity levels between specifications would normally be resolved by advancing the specification being referred to along the standards track, to the level of maturity that the referring specification needs to achieve. However, in the particular case considered here, the IESG believes that [RFC2385], though adequate for BGP deployments at this moment, is not strong enough for general use, and thus should not be progressed along the standards track. In this situation, the IESG believes that variance procedure should be used to allow the updated BGP-4 specification to be published as Draft Standard.

The following sections of the document give detailed explanations of the statements above.

## 2. Draft Standard Requirements

The requirements for Proposed Standards and Draft Standards are given in [RFC2026]. For Proposed Standards, [RFC2026] warns that:

Implementors should treat Proposed Standards as immature specifications. It is desirable to implement them in order to gain experience and to validate, test, and clarify the specification. However, since the content of Proposed Standards may be changed if problems are found or better solutions are identified, deploying implementations of such standards into a disruption-sensitive environment is not recommended.

In other words, it is considered reasonable for flaws to be discovered in Proposed Standards.

The requirements for Draft Standards are higher:

A Draft Standard must be well-understood and known to be quite stable, both in its semantics and as a basis for developing an implementation.

In other words, any document that has known deficiencies should not be promoted to Draft Standard.

### 3. The TCP MD5 Signature Option

[RFC2385], despite its 1998 publication date, describes a Message Authentication Code (MAC) that is considerably older. It utilizes a technique known as a "keyed hash function", using MD5 [RFC1321] as the hash function. When the original code was developed, this was believed to be a reasonable technique, especially if the key was appended (rather than prepended) to the data being protected. But cryptographic hash functions were never intended for use as MACs, and later cryptanalytic results showed that the construct was not as strong as originally believed [PV1, PV2]. Worse yet, the underlying hash function, MD5, has shown signs of weakness [Dobbertin, Wang]. Accordingly, the IETF community has adopted Hashed Message Authentication Code (HMAC) [RFC2104], a scheme with provable security properties, as its standard MAC.

Beyond that, [RFC2385] does not include any sort of key management technique. Common practice is to use a password as a shared secret between pairs of sites, but this is not a good idea [RFC3562].

Other problems are documented in [RFC2385] itself, including the lack of a type code or version number, and the inability of systems using this scheme to accept certain TCP resets.

Despite the widespread deployment of [RFC2385] in BGP deployments, the IESG has thus concluded that it is not appropriate for use in other contexts. [RFC2385] is not suitable for advancement to Draft Standard.

### 4. Usage Patterns for RFC 2385

Given the above analysis, it is reasonable to ask why [RFC2385] is still used for BGP. The answer lies in the deployment patterns peculiar to BGP.

BGP connections inherently tend to travel over short paths. Indeed, most external BGP links are one hop. Although internal BGP sessions are usually multi-hop, the links involved are generally inhabited only by routers rather than general-purpose computers; general-purpose computers are easier for attackers to use as TCP hijacking tools [Joncheray].

Also, BGP peering associations tend to be long-lived and static. By contrast, many other security situations are more dynamic.

This is not to say that such attacks cannot happen. (If they couldn't happen at all, there would be no point to any security measures.) Attackers could divert links at layers 1 or 2, or they

could (in some situations) use Address Resolution Protocol (ARP) spoofing at Ethernet-based exchange points. Still, on balance, BGP is employed in an environment that is less susceptible to this sort of attack.

There is another class of attack against which BGP is extremely vulnerable: false route advertisements from more than one autonomous system (AS) hop away. However, neither [RFC2385] nor any other transmission security mechanism can block such attacks. Rather, a scheme such as S-BGP [Kent] would be needed.

#### 5. LDP

The Label Distribution Protocol (LDP) [RFC3036] also uses [RFC2385]. Deployment practices for LDP are very similar to those of BGP: LDP connections are usually confined within a single autonomous system and most frequently span a single link between two routers. This makes the LDP threat environment very similar to BGP's. Given this, and a considerable installed base of LDP in service provider networks, we are not deprecating [RFC2385] for use with LDP.

#### 6. Security Considerations

The IESG believes that the variance described here will not adversely affect the security of the Internet.

#### 7. Conclusions

Given the above analysis, the IESG is persuaded that waiving the prerequisite requirement is the appropriate thing to do. [RFC2385] is clearly not suitable for Draft Standard. Other existing mechanisms, such as IPsec, would do its job better. However, given the current operational practices in service provider networks at the moment -- and in particular the common use of long-lived standard keys, [RFC3562] notwithstanding -- the marginal benefit of such schemes in this situation would be low, and not worth the transition effort. We would prefer to wait for a security mechanism tailored to the major threat environment for BGP.

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